Is your food service ware safe?

Maricel V. Maffini, Ph.D. Independent Consultant April 22, 2020

Disclosure

- Clients include public interest organizations, food additives and food service companies
- Co-authored food additive petitions requesting FDA revoke approval for food contact substances such as long-chain perfluoroalkyl substances, perchlorate, ortho-phthalates and carcinogenic flavors

Outline

- What safety means in the context of food contact materials
- The journey to better food packaging and service ware
- Restrictive substances lists alone are not enough to make better products and gain consumers trust







Chemicals

- PFAS
- Styrene
- Lactic acid
- Polyvinyl alcohol
- Phthalates
- Bisphenol A
- Perchlorate
-

Food contact substances

- Polymers
- Oligomers
- Catalysts
 Pigments
- Solvents
- Reaction byproducts
- Degradation products
-

Food contact materials

- Plastic(s)
- Paper
- Cardboard
- Other fibers
- Coating
- Adhesives
- Printing inks
-





FOOD CONTACT ARTICLES

[Food ware, service ware, packaging, food manufacturing equipment, etc.]















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FOOD CONTACT ARTICLES MUST BE SAFE









The US Food and Drug Administration defines

Safe or safety means that there is a reasonable certainty in the minds of competent scientists that the substance is not harmful under the intended conditions of use. (21 CFR § 170.1(i))

- Safety may be determined by scientific procedures or by general recognition of safety.
- It's based in the concept of risk which considers exposure and hazard
- Chemicals known to cause cancer in man or animals must not be added to food

Requirements to determine safety

In determining safety, the following factors shall be considered:

- (1) The probable consumption of the substance and of any substance formed in or on food because of its use.
- (2) The cumulative effect of the substance in the diet, taking into account any chemically or pharmacologically related substance or substances in such diet.
- (3) Safety factors which, in the opinion of experts qualified by scientific training and experience to evaluate the safety of food and food ingredients, are generally recognized as appropriate. (21 CFR § 170.1(i))

The manufacturer determines safety, then...

- U.S. Food and Drug Administration (FDA) approval of food additive petition; publication in Code of Federal Regulation
- FDA review of food contact notifications (FCN) submitted by manufacturer; FDA publishes its opinion in website <u>Inventory of</u> <u>Effective Food Contact Substance Notifications</u>
- Manufacturer self-determination that the use is 'generally recognized as safe', or GRAS; bypasses FDA review. Unknown substance, uses and safety

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AGENCY USE ONLY Department of Health and Human Services DATE OF RECEIPT Food and Drug Administration NOTIFICATION FOR NEW USE OF A FOOD CONTACT SUBSTANCE FOR NEW USES OF FOOD CONTACT SUBSTANCES NOTIFICATION CONTROL ASSISTANT OFFICE OF FOOD ADDITIVE SAFETY When completed send the form and HFS-275 5100 PAINT BRANCH PARKWAY notification to: COLLEGE PARK, MD 20740-3835 Enter the total number of pages DATE EFFECTIVE (if effective) FCN NUMBER in the Premarket Notification:

GENERAL INSTRUCTIONS

- You must provide all information requested in this form to the extent that it is known to or reasonably ascertainable by you.
 You should make reasonable estimates if you do not have actual data.
- Before you complete this form, you should read the appropriate guidance for completion of a notification for a food contact substance.

Part I - GENERAL INFORMATION

Only one new food contact substance (FCS) may be the subject of a particular notification. However, new multiple uses maybe combined in a notification. A "new" use is one not otherwise authorized. If authorization is sought for use of multiple FCSs that are food additives, separate notifications should be submitted for each new use. Any accompanying information for a notification may be provided to FDA in a Food Additive Master File and referenced in a notification. Any information referenced in a notification must be submitted to FDA prior to your notification. If you reference information from a third party that is located in other FDA files, provide a letter of authorization for such use, if necessary. Authorization is not necessary to reference publicly available information in FDA's files. If third party authorization is required, provide the name of the authorizing official for the third party and a mailing address.

Completion of this form alone may not constitute a complete notification for a new use of an FCS. A notifier must also submit all data and information that forms the basis of the notifier's safety determination for the use that is the subject of the notification and any data and information required by regulation. Five copies of your complete notification must be submitted, each with a completed and signed original or copy of this form.

Part II - CHEMISTRY INFORMATION

Summarize all pertinent information concerning the FCS that is the subject of the notification. This should include: chemical identity, manufacturing process, physical properties and specifications, conditions of use, intended technical effect, and stability data. In addition to the summary information provided, your notification should include all supporting information or data. Also, include sufficient data to enable FDA to confirm your estimated daily intake resulting from the intended use of the substance. For information on recommendations on migration testing and presentation of the chemistry information see "Guidance for Industry: Preparation of Premarket Notifications and Food Additive Petitions for Food Contact Substances: Chemistry Recommendations."

Part III - TOXICOLOGY INFORMATION

Include a list of toxicology studies considered key to the safety decision, discuss the potential mutagenicity and carcinogenicity of the notified substance and its constituents, determine the acceptable daily intake (ADI), as appropriate, and state the basis for your safety decision. This information should be consistent with the discussion in the Safety Narrative, which is described in the "Guidance for Industry: Preparation of Premarket Notifications for Food Contact Substances: Toxicology Recommendations."

Part VI - LIST OF ATTACHMENTS

Attach additional sheets if there is not enough space to answer a question fully. Label each continuation sheet with the corresponding section heading. List these attachments, any test data or other data, and any optional information included in the notification. Please do not attach information that can be included on the form.

OPTIONAL INFORMATION

You may include any information that you want FDA to consider in evaluating this notification.

CONFIDENTIALITY OF INFORMATION

By submitting a notification under section 409(h) of the Federal Food, Drug, and Cosmetic Act (21 U.S.C. 348(h)), a notifier waives any claim to confidentiality for information necessary to describe the food contact substance and the intended conditions of use that are the subject of the notification. If you are claiming any information in this notification to be confidential you should designate the confidential material in writing, or otherwise mark the confidential material in the notification (e.g. by drawing a line around it), and submit a separate redacted copy of the notification. FDA may disagree regarding the disclosability of information claimed confidential.

Safety narrative describing scientific basis for safety determination:

- Summarize the chemistry and toxicology information that justify a conclusion
- Address the safety of any mutagenic or carcinogenic constituents
- Supporting documentation should be included

Section A: Identification for the FCS

Section B: Manufacture

Section C: Impurities

Section D: Intended use

Section E: Stability of the FCS

Section F: Migration levels into food

Section G: Estimated daily intake

Inventory of Effective Food Contact Substance (FCS) Notifications

results also includes terms not shown on this page, but included in the full record on the detail page.)

8), and sodium styrene sulfonate (CAS Reg. No. 2695-37-6).

diisocyanate with 1,3-propanediol and polytetramethylene ether glycol.

Zinc pyrithione (CAS Reg. No. 13463-41-7).

103170-26-9). REPLACES FCN 1039

sodium sulfite (CAS Reg. No. 7757-83-7).

Microfibrillated cellulose pulp (CAS Reg. No. 65996-61-4).

Microfibrillated cellulose pulp (CAS Reg. No. 65996-61-4).

Cellulose, triacetate (CAS Reg. No. 9012-09-3).

1426

methacrylate (CAS Reg. No. 80-62-6), butyl acrylate (CAS Reg. No. 141-32-2), itaconic acid (CAS Reg. No. 97-65-4), methacrylic acid (CAS Reg. No. 79-41-4), hydroxypropyl acrylate (CAS Reg. No. 999-61-1 and CAS Reg. No. 2918-23-2), sodium methallyl sulfonate (CAS Reg. No. 1561-92-

An aqueous mixture of peroxyacetic acid (PAA) (CAS Reg. No. 79-21-0), hydrogen peroxide (HP)

diphosphonic acid (HEDP) (CAS Reg. No. 2809-21-4), and optionally dipicolinic acid (DPA) (CAS Reg. No. 499-83-2) and/or sodium hydroxide (NaOH) (CAS Reg. No. 1310-73-2). REPLACES FCN

(CAS Reg. No. 7722-84-1), acetic acid (AA) (CAS Reg. No. 64-19-7), 1-hydroxyethylidene-1,1-

Polyurethane resins (CAS Reg. No. 89097-02-9) derived from the reaction of diphenylmethane

Blocked isophorone diisocyanate (IPDI) polymer consisting of trimer, pentamer, heptamer, and

nonamer oligomers, with the primary component of interest being the trimer (CAS Reg. No.

Acetic acid ethenyl ester, polymer with ethene and ethenol (CAS Reg. No. 26221-27-2).

A mixture of 35-60 percent hydroxysulfinoacetic acid, disodium salt (CAS Reg. No. 223106-41-0),

Mixed esters of C5-C12 fatty acids with pentaerythritol, dipentaerythritol, and polypentaerythritol.

Platinum 5,10,15,20-tetrakis(pentafluorophenyl)porphyrin (CAS Reg. No. 109781-47-7).

10-60 percent hydroxysulfoacetic acid, disodium salt (CAS Reg. No. 29736-24-1), and 0-40 percent

The search results will return hits of records containing words that include the search term. For example, a search for the color red will return results that include terms such as reduce, ingredient, and manufactured. To limit results to only the searched term, place a space before and after the word in the basic search or in the advanced search "this exact phrase" field.

exact phras	se fleid.					
Basic Search	Advanced Searce	ch Field Search				
Search:			Show Items Clear	Records Found: 1468	Show All	Page 1 of 30
FCN No. (sorted Z-A)	Food Contact	Substance		Manufacturer/Supplier	Effecti	ive Date
203			ene (CAS Reg. No. 98-83-9), butyl AS Reg. No. 103-11-7), methyl	Arakawa Chemical Industries, Ltd.	Mar 31	, 2020

Solvay Chemicals, Inc.

Symphony Environmental

BASF SE and its affiliates

The Sherwin-Williams

Eastman Chemical

Kuraray Co., Ltd.

FIBERLEAN

Kemira Oyj

Kuraray America, Inc. Kuraray Europe GmbH Kuraray Asia Pacific Pte.

Brüggemann Chemical US,

TECHNOLOGIES LIMITED

LANXESS Solutions US

GEA Food Solutions

Germany GmbH

Company

Company

Ltd.

Technologies Plc.

Mar 31, 2020

Feb 25, 2020

Feb 12, 2020

Mar 25, 2020

Jan 31, 2020

Jan 28, 2020

Jan 22, 2020

Jan 14, 2020

Jan 9, 2020

Jan 3, 2020

Jan 2, 2020

Vaccines, Blood & Biologics

Inventory of Effective Food Contact Substance (FCS) Notifications

Medical Devices

FDA Home Packaging & Food Contact Substances Food Ingredient & Packaging Inventories

Inventory of Effective Food Contact Substance (FCS) Notifications
Original Search Results
FCN No. 1044

Radiation-Emitting Products

FCN No. 1044 Daikin America, Inc.

According to Section 409(h)(1)(C) of the Federal Food, Drug, and Cosmetic Act, food contact substance notifications (FCNs) are effective only for the listed manufacturer and its customers. Other manufacturers must submit their own FCN for the same food contact substance and intended use.

Food Contact Substance: 2-propenoic acid, 2-methyl-, 2-hydroxyethyl ester polymer with 1-ethyenyl-2-pyrrolidinone, 2-propenoic acid and 3,3,4,4,5,5,6,6,7,7,8,8,8-tridecafluorooctyl 2-propenoate sodium salt (CAS Reg. No. 1206450-

10-3).

Notifier: Daikin America, Inc.

Manufacturer/Supplier: Daikin America, Inc.

Intended Use: The FCS will be added at the size press or prior to sheet formation to impart grease ar

paper and paperboard.

Limitations/Specifications*: The FCS will be used as a polymer additive in paper and paperboard at levels not exc

the dry fiber. The FCS is intended for use in paper that contacts all food types under C H and J (including microwave susceptor applications) as described in Table 2.

Animal & Veterinary

Cosmetics Tol

Effective Date: Feb 16, 2011

National Environmental Policy Act (NEPA)** Submission: Categorical Exclusion 23.32(i)

Environmental Assessment (in PDF) (1.7 MB)

FDA Decision: Categorical Exclusion Memo/Finding of No Significant Impact (FONSI)

Intended use

The FCS will be added at the size press or prior to sheet formation to impart grease and oil resistance to paper and paperboard

Limitations/Specifications

The FCS will be used as a polymer additive in paper and paperboard at levels not exceeding 1 percent of the dry fiber. The FCS is intended for use in paper that contacts all food types (including microwave susceptor applications)

^{*}See Food Types and Conditions of Use for Food Contact Substances.

^{**}More about Environmental Decisions and Definitions of Environmental Terms.

See also Inventory of Environmental Impact Decisions for Food Contact Substance Notifications.

Journey to a safe product starts here:

SAFETY ASSESSMENT OF RAW MATERIALS AND IMPURITIES

- Hazard
 - Toxicity testing
 - Read across
 - GreenScreen
- Exposure
 - Migration
 - Consumption estimate
- Dose-effect relationship
- Estimated daily intake/Acceptable daily intake <1

MATERIAL DESIGN



MATERIAL DESIGN





Starting materials

- Fiber
 - Virgin
 - Post industrial recycled
 - Post consumer recycled
- Polymer
 - Petrochemical
 - Bio-based
 - Post industrial recycled
 - Post consumer recycled



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Ingredients

- Avoid hazardous chemicals
 - PBT, CMR, EDC
- Consult restricted substances lists
 - Food Safety Alliance for Packaging

Packaging part/component	Substance(s) / Topic(s)	Description	Should not use Intentionally (where suitable alternatives exist)	Minimize Use	Additional Information/ references
	- ortho-Phthalates (aka Phthalates) (non-exhaustive list given below)	 Phthalates should not be used as plasticisers and additives in packaging materials including inks, adhesives, plastics, etc., where suitable alternatives exist. 	x		Prop65, SVHC, Consumer Interest
	DI-(2-ethylhexyl)phthalate (117-81-7)	Di-n-propyl phthalate (131-16-8)			
	Dilsodecylphtalate (26761-40-0)	Dicyclohexyl phthalate (84-61-7)			
Any packaging	Dibutylphthalate (84-74-2)	Diethyl phthalate (84-66-2)			
component	Dilsononylphtalate (28553-12-0)	Dilsobutyl phthalate (84-69-5)			
	Dilsooctylphtalate (27554-26-3)	Dilsodecyl phthalate (68515-49-1)			
	Dilsobutyl phthalate (84-69-5)	Dilsohepty phthalate (41451-28-9)			
	Diethyl phthalate (84-66-2)	Dilsohexyl phthalate (146-50-9)			
	Benzyl butyl phthalate (85-68-7)	Dimethyl phthalate (131-11-3)			
	DI(n-octyl) phthalate (117-84-0)	n-Octyl n-decyl phthalate (119-07-3)			
	DI-n-hext phthalate (84-75-3)	DI-n-pentyl phthalate (131-18-0)			
Any Packaging components	- Heavy Metals: Cadmium, Chromium VI, Lead, Mercury	- Must not be intentionally used in packaging materials, including inks and pigments/colorants.			Follow CONEG/ TPCH regulations
Any Packaging Component	- SVHC (Substances of Very High Concern) (lists available from ECHA website)	Applicable to products for sale in Europe, must comply with regulation see below "REACH comment and links			Follow regulation where applicable
Any Packaging Component	- California Proposition 65	Applicable to products for sale in California, must comply with regulation - e.g. well below communication limits (MADL, NSRL) or absence.			Follow regulation where applicable
Can coatings and Plastic resins (e.g. polycarbonate) containing Bisphenol A	Bisphenol A (BPA, 80-05-7)	- Bisphenoi A based materials should not be used where suitable alternatives exist.	x		Prop65, SVHC, Consumer Interest
	Perfluoro and polyfluoro compounds:				
Grease-proof coated	- C8 and higher (PFOA and related)	- Must not be used.	х		Not allowed by US-FDA
paper and board	C6 polyfluoro, C2 perfluoro ethers and other polyfluoro and perfluoro compounds	- Can be used but consider alternatives if available.		x	Consumer Interest





Food Packaging Chemicals of Concern and Quality Considerations:

- Legal requirements must first be followed for food contact materials, then the below best practices can be considered
- The below considerations in many cases go beyond regulations, if there is a conflict, regulations must be followed. Packaging applications, which have a higher risk due to use (e.g., ovenable, microwavable, etc.) or sensitive target consumer (e.g., infant/toddler food, etc.), should have additional safety assessments and possibly more stringent requirements to be considered when developing.

https://www.iopp.org/files/Food%20Packaging%20Product%20Stewar dship%20Considerations%20FSAP-IoPP%20v1 0.pdf

MATERIAL DESIGN





Starting materials

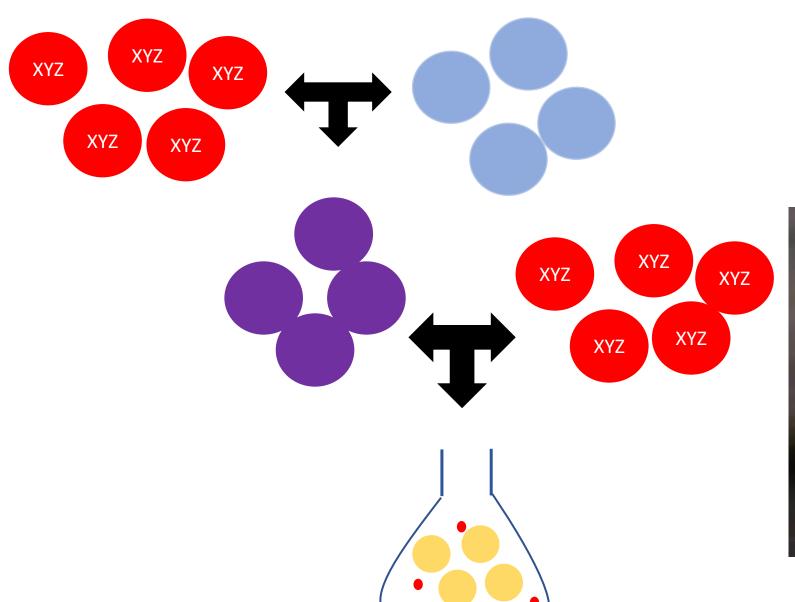
- Fiber
 - Virgin
 - Post industrial recycled
 - Post consumer recycled
- Polymer
 - Petrochemical
 - Bio-based
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Ingredients

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Manufacturing

- Ensure total reactivity
- Control impurities
- Encourage simple processes





Impurities listed in safety assessment of PFAS used to grease-proof paper in contact with food

Table 2: Exposure Estimates for Impurities in the FCS

Table 2. Exposure Estimates for Impurities in the PCS								
Impurity	Typical	Basis of Exposure	DC (ppb)	EDI	EDI	EDI		
	residual		FCN 518	(ug/p/d)	(μg/p/d)	(ug/p/d)		
	(dry basis,			FCN 518	FCN 487	FCN 314		
	mg/kg)							
FCS oligomers		From Microwave use	0.2	0.6	1.5	1.5		
C ₆ -C ₁₈ Fluorinated telomer iodides (FTI)	<184(total)	100% of residual	0.0048	0.014	0.69	<0.008		
Allyl alcohol	1853	LOD of method	0.05	0.15	0.81	0.021		
C ₆ -C ₁₈ Fluorinated iodohydrins (FI)	<61 (total)	100% of residual	0.0016	0.005	0.23	< 0.003		
Tetramethyl succinonitrile (TMSN)	171					6 170		
Breakdown product from AIBN	1/1			AID	N Regulated in § 176.170			
C ₆ -C ₁₈ Fluorinated epoxides (FE)	<61 (total)	100% of residual	0.0016	0.005	0.23	< 0.003		
C ₆ -C ₁₈ Fluorinated alcohols (FA)	2989	Migration results FCN 518	0.1	0.3	0.17	0.12		
ECH	2.3	100% of residual	0.00006	0.0002	0.009	0.0001		
2,3-Dichloro-1-propanol (2,3-DCP)	8.2	100% of residual	0.00021	0.0006	0.03	0.0003		
1,3-Dichloro-1-propanol (1,3-DCP)	9484	Migration results from FCN 518	0.0088	0.03	0.012	0.004		
3-Chloro-1,2-propanediol (3-CPD)	3355	Migration results from FCN 518	0.014	0.04	0.13	0.03		
TETA	<84	Residual level from 518	0.0022	0.007	0.15	0.08		
Perfluorooctanoic acid (PFOA)	57	100% of residual	0.0015	0.005	0.2	Not determined		
Perfluoroacid congeners	114	2 x PFOA residual level	0.003	0.009	0.4	Not determined		
Perfluorinated alkanes		Migration Results FCN 518	0.1	0.3	-	-		
Sodium hypophosphite monohydrate				Essentially zero	Essentially zero	Essentially zero		
Sodium metabisulfite				Essentially zero	Essentially zero	Essentially zero		
Sodium sulfate				Essentially zero	Essentially zero	Essentially zero		

Food contact substance (FCS) 2-propen-1-ol, reaction products with pentafluoroiodoethane-tetrafluoroethylene telomer, dehydroiodinated, reaction products with epichlorohydrin and triethylenetetramine (CAS Reg. No 464178-90-3). Food Contact Notification 518

MATERIAL DESIGN





Starting materials

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 - Post consumer recycled
- Polymer
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Final product

• Is it safe?

Ingredients

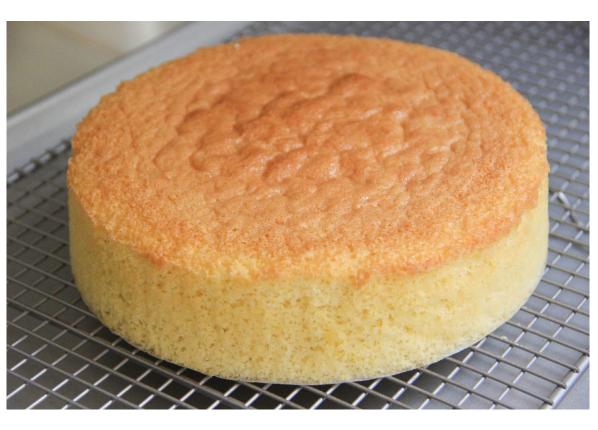
- Avoid hazardous chemicals
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Manufacturing

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- Control impurities
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Ingredients ≠ final product













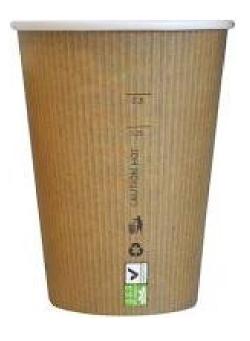




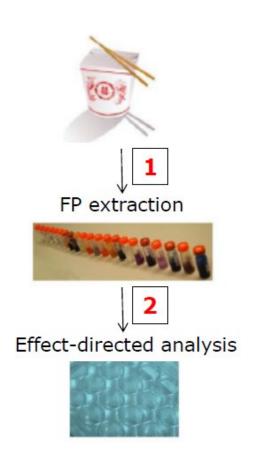








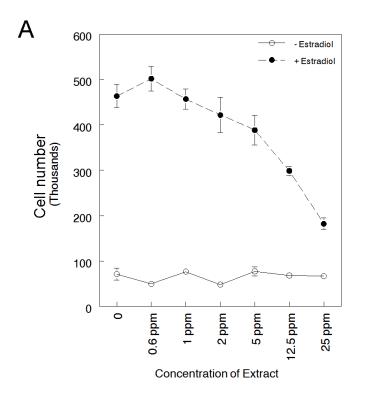
Testing final product vs. testing ingredients

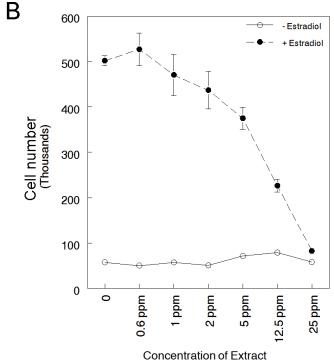




	AR ↑	AR ↓	ER	AhR	PPARy	RAR	Nrf2	p53	Ames
Sandwich wrapper									
Muffin forms									
Baking paper									
Flour bag									
Pizza box									
White pizza box									
Microwave pizza box									
Poncorn bag 1									
Popcorn bag 2									
Sausage tray									
Fish tray									
Tomato tray									
Cereal box									
Nordic paper									
Basis paper									
Chinese paper 1									
Chinese paper 2									
Board w UV print									
Board w watersol print									
Board w offset print									

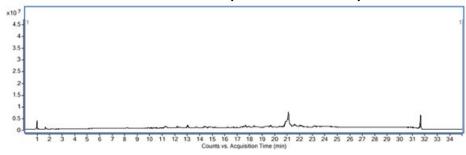
Testing final product vs. testing ingredients



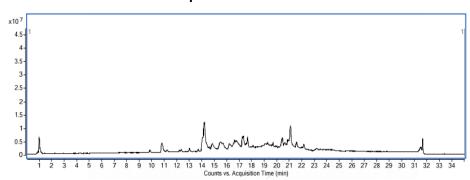




Procedural blank (50% ethanol)



50% ethanol exposed to V7-coated metal



In summary

- Chemical constituents of food contact material in general and food service ware in particular migrate into food potentially posing a risk to human health and environmental contamination
- Selection of low-hazard food contact chemicals could help improving materials' safety
- But, understand that what migrates into food may be very different from the starting materials, with very different human health

